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Proposed regulations recognize uniqueness of LLCs and other pass through entities: passive loss rules relaxed

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**Lighting**

Initial cost to replace bulbs in a livestock facility is $400, but the projected annual electrical savings is $2000. The simple payback period is 0.2 years (= $400/$2000) with a savings of $1600 in year one and $2000 in year two. Estimated bulb life for the project is two years, so return on investment is $3600 over two years. Extra labor costs may be incurred to make the switch to new light bulbs or fixtures, but consider if the energy savings from the upgraded, energy efficient lighting will cover labor and installation costs.

**10 horsepower electric motor**

A 10 horsepower (hp) electric motor is being used 10 hours per week to grind feed. A new replacement motor is estimated to save one kWh of energy during each hour of operation, saving ten kWh each week or 520 kWh annually. Assuming electricity costs $0.10 per kWh, annual cost savings are $52. If replacement cost for a 10 hp motor is $1000 on average, the simple payback is 19.2 years (= $1000/$52). Therefore, if economics are the only factor considered, replacement would most likely be delayed until near the end of the motor's useful life.

**Pick-up truck**

The existing farm truck has an estimated fuel efficiency of 15 mpg, but a late-model truck gets an estimated 25 mpg and is available for $15,000 plus trade-in. Assuming 18,000 annual mileage, the newer truck would consume 720 gallons (= 18,000/25) of fuel versus 1200 gallons (= 18,000/15) for the existing truck. At fuel prices of $3.00/gal, the extra 480 gallons of fuel conserved equals $1440 annually. The simple payback period is 10.4 years (= $15,000/$1440). However, at increased fuel costs of $4.00/gal, the simple payback is 7.8 years (= $15,000/$1920).

As illustrated, simple payback is helpful for estimating how long it will take to recoup your investment, but it doesn’t show a project’s profitability. When only energy costs are considered, purchases with a long payback may not pay for themselves until they’re nearly worn out. Unless your goal is to quickly recoup invested funds and put them to work again, look beyond the simple payback. Consider the variable cost, total cost, useful life, maintenance and energy savings of a purchase to determine if it’s a wise investment.

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**Proposed regulations recognize uniqueness of LLCs and other pass through entities: passive loss rules relaxed**

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The decade-long battle to establish that members of limited liability companies, limited liability partnerships and other pass-through entities are not mirror images of limited partners in a limited partnership for passive activity loss purposes reached a new level on Nov. 28, 2011. On that date, the Department of the Treasury issued proposed regulations agreeing that members of LLCs and LLPs should not be treated the same as limited partners for passive activity loss purposes. That shift in authority is immensely important to members of LLCs and LLPs.

**History of the controversy**

The Internal Revenue Service (and the Department of the Treasury) started off the controversy in temporary regulations issued in 1988 by defining limited partnerships for passive activity loss purposes narrowly in allowing only three of the seven tests for material participation on a “regular, continuous and substantial basis” to be used for limited partnerships. Those tests were – (1) where the limited partner participates for more than 500 hours; (2) where the limited partner materially participated for five or more of the ten preceding years; or (3) the activity
is a personal service activity in which the limited partner materially participated for any three preceding years. The other four tests were off-limits for limited partners.

Because of the way limited partnership interests were defined in the temporary regulations, limited liability companies (LLCs) and limited liability partnerships (LLPs) were classified the same as limited partnerships. The temporary regulations defined “limited partnership interest” as an interest “. . . designated a limited partnership interest in the limited partnership agreement or the certificate of limited partnership, regardless of whether the liability of the holder of such interest for obligations of the partnership is limited under the applicable State law, or . . . the liability of the holder of such interest for obligations of the partnership is limited, under the law of the State in which the partnership is organized, to a determinable fixed amount. . . .”  Inasmuch as an LLC, for example, is a hybrid entity with the structural features of a corporation but the tax treatment of a partnership, the limited liability aspect of an LLC made the entity subject to the limited partnership rules.

**Reaction of the courts**

The courts hearing cases challenging the IRS treatment of pass-through entities with limited liability uniformly rejected the classification of LLC members as limited partners. In Gregg v. United States, the District Court held that, in the absence of a specific regulation for LLCs, it was inappropriate for IRS to treat LLC members as limited partners. Nearly a decade later, the Tax Court in Garnett v. Commissioner, applied the “general partner” exception and allowed the LLC members to use any of the seven tests for material participation, not just the three prescribed for limited partners. The same year, 2009, in Thompson v. United States, the court held that the regulation was “. . . simply inapplicable to membership interests in an LLC.” Similar sentiments were voiced in Newell v. Commissioner and Hegarty v. Commissioner.

At the 68th Institute on Federal Taxation at New York University on Oct. 21, 2009, an IRS associate chief counsel stated that “[T]he issues in Garnett and Thompson . . . [are] legitimate and . . . IRS intends eventually to respond with guidance.” A year later, at the 69th Institute, the same associate chief counsel stated that “. . . a regulations project is underway that is designed to offer taxpayers the IRS’s current thinking on the matter.”

**The proposed regulations**

So what direction did the Department of the Treasury take? On Nov. 28, 2011, the Treasury announced proposed regulations essentially adopting the reasoning of the cases of Gregg, Garnett, Thompson and Newell. The new regulations restrict the definition of “interest in a partnership” as a limited partner to situations in which the limited partner is in an entity in which the limited partnership interest is classified as a partnership for federal income tax purposes and the holder of the interest “. . . does not have rights to manage the entity at all times during the entity’s taxable year under the law of the jurisdiction in which the entity is organized and under the governing agreement.”

Therefore, LLCs in which the members have the right to participate in management are not to be deemed limited partnerships and the members are not to be treated as limited partners and are eligible to use all seven of the tests for determining material participation on a “regular, continuous and substantial basis,” the same as other taxpayers who are not limited to the three which are available to limited partners. Of course, LLC members who are not allowed to participate in management would appear to be confined to the three tests available to limited partners.

**Effective date**

As to effective date, the proposed regulations state “the regulations are proposed to apply to taxable years beginning on or after the date of publication of the Treasury decision adopting these regulations as final regulations in the Federal Register.”